Partnerships between governments and the steel industry are fundamental to a sustainable future.

Steel is everywhere in our lives and central to making modern society sustainable.

Steel provides the solutions to infrastructure and construction needs around the world. It is the material to build climate resilient cities and coastal protection. Steel protective design minimises the impacts of natural disasters.

Today global population growth combined with improvements in standards of living are exerting pressure on the world’s ecosystems. Increased emissions of CO\(_2\), use of scarce resources and growing challenges to the disposal of waste are the results. Steel is at the heart of delivering solutions to so many of these challenges.

Steel is infinitely recyclable and its co-products and waste energies are valuable resources. The steel industry is integral to the global circular economy and thus the successful delivery and maintenance of a sustainable future.

The steel industry has made significant reductions in greenhouse gas emissions in the past decades by improving energy efficiency and deploying new technologies and practices resulting in benefits to the environment and economies. Reducing greenhouse gas emissions is a global challenge that requires a global solution. The steel industry believes it is very important to be actively engaged as we continue to strive to move towards a low carbon society.

Governments, the steel industry and other stakeholders will all need to collaborate in order to overcome the technological and economic challenges involved to ensure progress.

- **FIRST**, governments need to recognise and embrace the importance of a strong and healthy industrial base in a sustainable economy. The role of the steel industry needs to be considered within the context of a progressive industrial policy and governments need to engage with the steel industry when developing a carbon policy that would impact the industry.

Steel is a major driver of economic success - providing critical products, employment, revenue and investment in modern economies. Lack of unity and cohesion between government departments without a clear future focussed steel industry strategy leads to short term, ill-considered and damaging regulation that limits industrial development.

- **SECOND**, steel is a CO\(_2\) and energy intensive, but highly competitive industry that also enables major CO\(_2\) mitigation in other sectors. However, there is a risk that inequities introduced by carbon pricing mechanisms could jeopardise fair competition.

The OECD Council states that “Attempts to price carbon implicitly or explicitly will have distributional consequences that may be contentious. It requires the determination and creativity of governments to find the right level of arbitrage between the economic efficiency and the political and social sustainability of climate policies.” Since approximately 30% of steel is traded internationally, policies must promote a level playing field to ensure that steel companies in one region are not put at a disadvantage with steelmakers from other regions or in relation to competing materials. Furthermore, if these mechanisms are to be successful with regard to both production process improvements and consumer behaviour, they must not result in relocation of steel production. A global level playing field and consistent application of comprehensive market based approaches are necessary conditions to ensure a fair treatment of the related financial and trade implications throughout the value chain.

- **THIRD**, a life cycle approach is an important tool for future environmental policy.

Governments should take into account the full life cycle of products when creating new regulations. Only by doing this, can the actual impact of each stage of a product’s life be calculated and be efficiently addressed. Today too often regulations focus only on the production phase or the use phase of a product ignoring the full life cycle, leading to inappropriate material selection.

Taking the life cycle into account will help to create reliable and predictable frameworks for cost effective energy and environmental policies.

- **FOURTH**, governments should promote and encourage a circular economy approach leading to: innovative design, a reduction in the amount of materials used, encouragement of reuse and recycling of all materials and minimised waste.

Governments around the world at national and regional levels need to prioritise the collection and recycling of end-of-life steel products. This should also be extended to all products. Policy should not encourage use of materials that cannot be comprehensively recycled and thus end up in landfill.

- **LASTLY**, progress in breakthrough technology development in steelmaking and implementation must be maintained or accelerated requiring the financial burden to be shared by both government and the private sector.

The inherent risk of failure associated with the long term research, development and implementation of new technologies requires a partnership between the steel industry and national and regional governments. Considering the need for breakthrough technologies including reuse of CO\(_2\) and the potential benefits to society, policy should support funding for environmentally focussed research and development. Any future climate agreement should include provisions on technology transfer, climate risk management mechanisms and international funding for public-private partnerships either individually or collectively.
Steel in the circular economy

The circular economy refers to a move from linear business models, in which products are manufactured from raw materials, used and then discarded, to circular business models where products or parts are repaired, re-used, returned and recycled. This concept is fundamental to the triple bottom line concept of sustainability, which focuses on the interplay between environmental, social and economic factors. This should all be based on a life cycle approach. In a well-structured circular economy, steel has significant advantages over competing materials. Four keywords define these advantages: reduce, reuse, remanufacture and recycle. These are all benefits of steel.

• Use of co-products

The production of steel results in the generation of co-products that can reduce CO₂ emissions by substituting resources in other industries. For example, blast furnace slag is used by the cement industry allowing it to reduce its CO₂ emissions significantly. Steelmaking slags are also used as civil works aggregates thereby saving natural resources and reducing environmental impact. Worldsteel believes that co-products should receive preferential treatment as they contribute to the conservation of resources. Application standards would ensure that all potential materials for a particular application compete on the same terms.

• Energy efficiency

In the last 50 years, the steel industry has reduced its energy consumption per tonne of steel produced by 61%. Waste energies are also captured and used effectively. However, due to this dramatic improvement in energy efficiency, it is estimated that there is limited room for further improvement on the basis of existing technology. A recent worldsteel study shows that the average energy intensity for steel production is 20 GJ/t crude steel with a potential for improvement of 15-20%. It is interesting to note that the plants with low energy intensity do not necessarily have the most advanced equipment but their performance tend to be the result of optimal operating knowledge and software systems.

However, continuing to fulfil a positive role in our sustainable future comes with some major challenges:

• Recycling

The use of steel scrap reduces carbon emissions from the steel life cycle. Steel is a unique material in its capacity to be continually recycled without loss of properties or performance. This, in combination with a long history of significant efforts to increase recycling rates, has resulted in steel leading the recycling statistics, for example in cars and cans. But recycling is limited by the availability of scrap due to the long life of steel products for example buildings and bridges. Reducing the amount of pre-consumer scrap generated when steel products are transformed into final consumer goods (up to 50% of the scrap generated today) would also have a large impact. Policies can provide further support for recycling by placing emphasis on recyclability and design for dismantling.

![Indexed global energy consumption/tonne of crude steel production](source: worldsteel)
Steel’s Contribution to a Low Carbon Future

• Use of finished steel

In many applications, steel has a very long service life and as a result the contribution of modern steels in improving the energy efficiency of buildings, plants, machinery and transportation is very important. Avoided CO\textsubscript{2} emissions from the use of high grade applications are on average 6 times higher than the CO\textsubscript{2} emissions from the production of these advanced steels. For example, high strength steels reduce the weight of trucks allowing them to carry more goods for the same amount of CO\textsubscript{2} emissions per km and improved electrical steels produce much more efficient transformers and motors thereby significantly reduce the total energy needed throughout their lives. Steel also enables recycling of other materials through vital recycling equipment thereby fulfilling an important role in the circular economy. A key contribution from the steel industry is to work closely with its customers in optimising the design and use of steel.

• Life cycle approach

In order to continue these efforts and to identify all the opportunities to reduce the carbon emissions from steel’s life cycle, it is essential to take a full life cycle approach. This not only considers the emissions associated with the manufacture of steel products, but also the reduction in energy consumption from the use of new-generation steels in lighter and stronger products. Furthermore, the inherent recyclability of steel must be duly accounted for in material decision making. The recycling of steel also reduces the burden of disposal in landfill facilities and prevents the accumulation of otherwise abandoned steel products.

Unlike with energy production, the carbon emissions profile of materials is very variable and extended over a long lifetime. Steel, which has low manufacturing emissions when compared to low density materials such as aluminium and carbon fibre, also provides benefits for generations to come since it can be recycled over and over again without loss of properties and with a considerable carbon benefit.

Governmental support of Life Cycle Assessment initiatives is essential. Policies aiming to reduce carbon intensity of material use should provide a correct signal to consumers and designers on the overall impact of their choices in a comparable way and for all materials.

Global steel industry activities

The global steel industry is working together on a number of dedicated initiatives.

• Breakthrough technology development

In order to drastically reduce the overall CO\textsubscript{2} emissions from the production of steel, the development of breakthrough technologies is crucial. Today, a large number of promising projects are ongoing in different parts of the world. Some projects are in the early research stage while others are in pilot or demonstration phase. Although their goals are similar, approaches differ and can be categorised as follows:

- Hydrogen as a reducing agent - Avoids carbon and uses hydrogen to reduce iron ore thereby averting the creation of CO\textsubscript{2}, and producing H\textsubscript{2}O (water) instead.
- Carbon Capture and Storage (CCS) - Generates a clean and concentrated CO\textsubscript{2} stream that can be captured and stored. The process involves retrofitting steel plants with capture technology and requires the development of transportation networks and access to storage sites.
- Carbon Capture and Utilisation (CCU) - Uses the components of the co-product gases from existing processes to produce fuels or input material for the chemical industry.
- Biomass as a reducing agent - Can partially substitute coal for biomass such as charcoal.
- Electrolysis – Reduces iron ore using electricity.

We believe that every one of these technologies will have a role to play in cutting CO\textsubscript{2} emissions. Their implementation at a larger scale, however, will require large quantities of carbon-free hydrogen, biomass and electricity to be readily available, which implies a fundamental transformation of the global energy system.
Furthermore, worldsteel provides a forum in which these various national and regional research and development programmes can exchange information on their projects and share best practices.

- **LCI database**

Over the past 20 years, worldsteel has established and made available the largest and most authoritative database of life cycle inventory data for the production of a wide range of steel products based on actual data received from its members worldwide. The study quantifies resources use, energy and environmental emissions associated with the processing of 17 steel industry products. This LCI database is being used extensively by steel customers, academia and other stakeholders in taking a life cycle approach.

- **Technology sharing**

In cooperation with its member companies, worldsteel produces technical reports on subjects impacting the steel industry. Many of these reports are kept up to date through internal online sharing and benchmarking systems and contribute effectively to improving the environmental performance of steel plants around the globe. Recent examples include air quality, co-products, energy use, maintenance and reliability, raw materials, and water management.

- **Market development programmes**

worldsteel has a number of market development programmes that focus on improving the energy efficiency in steel-using sectors.

The WorldAutoSteel partnership has a major programme for optimising steel use in future vehicles, including electric and hybrid.

worldsteel is further investigating good examples around the world where steel is more predominately used in infrastructure and large public buildings as well as offices and residential buildings and where these provide better energy efficiency and/or climate resilience. The purpose is to share techniques or designs.

- **Climate Action recognition programme**

worldsteel members have developed and agreed a common calculation methodology for the CO₂ footprint of steel plants. This methodology was subsequently transformed into an international standard (ISO 14404:2013). worldsteel encourages all its members, and indeed non-member companies, to participate in its climate action programme, which is the collection and reporting, on a confidential basis, of CO₂ emissions plant-by-plant using the methodology. From the start of the programme, in 2008, participating steel plants have been actively measuring where they are among peers in terms of CO₂ emissions, evaluating their own trend of emissions, setting up priorities for improvement and monitoring progress.

The Climate Action methodology has now been widely adopted throughout the steel industry. The data is being used in public communications such as sustainability reports and websites.

**Also at worldsteel.org:**

- **Steel in the circular economy: A life cycle perspective**
- **Life Cycle Inventory data and Life Cycle Assessment methodology report**
- **Fact sheets on energy and raw materials use, technology transfer and breakthrough technology and co-products**
- **Technical reports on energy use, raw materials improvement and co-products**
- **Climate Action recognition programme**
The following companies and associations are accredited members of the 2019-2020 Climate Action programme:
(The organisations marked with one asterisk (*) have contributed to the CO₂ data collection programme for at least 5 consecutive years. The organisations marked with two asterisks (**) have contributed to the programme for at least 10 consecutive years.)

Acciaierie Bertoli Safau S.p.A.**
ACERINOX S.A.*
Aperam
ArcelorMittal**
AZA
BlueScope Steel Limited**
British Steel
CELSA Group**
China Steel Corporation (CSC)**
Cogne Acciai Speciali Spa
DEACERO, SAPI de CV**
Deutsche Edelstahlwerke GmbH (DEW)*
Dongkuk Steel
Electrotherm India Ltd.
Emirates Steel Industries Company PJC*
Eramet
Essar Steel Ltd.**
EZ Steel**
Feng Hsin Steel Co., Ltd.
Georgsmarienhütte Holding GmbH**
Gerdau S.A.*
Gunung Steel Group
Halyvourgi
HYUNDAI Steel Company*
JFE Steel Corporation**
Jindal Steel Power Limited (JSPL)
JSW Steel Limited
Kobe Steel, Ltd.**
Liberty Steel Australia**
Metalloinvest Management Company
Mobarakeh Steel Complex (MIDRO)**
NatSteel Holdings Pte Ltd.**
Nippon Steel Corporation**
Nisshin Steel Co., Ltd.**
Nucor Corporation**
Outokumpu Oyj
POSCO**
POSCO-Thainox Public Company Limited
Qatar Steel Company (Q.S.C.)**
Rashtriya Ispat Nigam Ltd (VIZAG Steel)*
SABIC-Saudi Basic Industries Corporation (Hadeed)**
SeAH Changwon Integrated Special Steel Corp.
Severstal (PAO)
Siam Yamato Steel
SIJ Acroni**
SSAB AB**
Steel Authority of India Ltd. (SAIL)
Tata Steel Europe**
Tata Steel Limited**
Tenaris**
Ternium**
TimkenSteel Corporation*
Trinecké Železárny, a.s.**
Tung Ho Steel Enterprise Corporation**
UGITECH SA*
United States Steel Corporation Košice
Usinas Siderúrgicas de Minas Gerais S.A. (USIMINAS)*
voestalpine AG**

Contributing associations

Asociación Latinamericana del Acero (Alacero)**
Iron and Steel Institute of Thailand (ISIT)
Japan Stainless Steel Association (JSSA)
The Japan Iron and Steel Federation (JISF)**

About the World Steel Association

The World Steel Association (worldsteel) is one of the largest and most dynamic industry associations in the world, with members in every major steel-producing country. worldsteel represents steel producers, national and regional steel industry associations, and steel research institutes. Members represent around 85% of global steel production.

Steel’s contribution to a low carbon future and climate resilient societies - worldsteel position paper
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